

Republic of the Philippines Supreme Court Manila

SECOND DIVISION

JILL M. TORMIS, Complainant, A.M. No. RTJ-13-2366 [Formerly OCA IPI No. 11-3740-RTJ]

Present:

- versus -

CARPIO, *J.*, *Chairperson*, VELASCO, JR.,* DEL CASTILLO, MENDOZA, and LEONEN, *JJ*.

| JUDGE MEINRADO P. | Promulgated: |
|-------------------------|--------------|
| PAREDES, Respondent. | FEB 0 4 2015 |
| X | |

DECISION

MENDOZA, J.:

For consideration is the Report and Recommendation¹ of Justice Maria Elisa Sempio Diy (Justice Diy), Court of Appeals, Cebu City, submitted to this Court pursuant to its January 14, 2013 Resolution,² referring the complaint filed by Jill M. Tormis (Jill) against respondent Judge Meinrado P. Paredes (Judge Paredes), Presiding Judge, Branch 13, Regional Trial Court (RTC), Cebu City, for investigation, report and recommendation.

¹ Rollo, pp. 353-379.

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^{*} Designated Acting member in lieu of Associate Justice Arturo D. Brion, per Special Order No. 1910, dated January 12, 2015.

² Id. at 129-130.

The Facts

In her Affidavit/Complaint,³ dated September 5, 2011, Jill charged Judge Paredes with grave misconduct. Jill was a student of Judge Paredes in Political Law Review during the first semester of school year 2010-2011 at the Southwestern University, Cebu City. She averred that sometime in August 2010, in his class discussions, Judge Paredes named her mother, Judge Rosabella Tormis (*Judge Tormis*), then Presiding Judge of Branch 4, Municipal Trial Court in Cities (*MTCC*), Cebu City, as one of the judges involved in the marriage scams in Cebu City. Judge Paredes also mentioned in his class that Judge Tormis was abusive of her position as a judge, corrupt, and ignorant of the law.

Jill added that Judge Paredes included Judge Tormis in his discussions not only once but several times. In one session, Judge Paredes was even said to have included in his discussion Francis Mondragon Tormis (*Francis*), son of Judge Tormis, stating that he was a "court-noted addict."⁴ She was absent from class at that time, but one of her classmates who was present, Rhoda L. Litang (*Rhoda*), informed her about the inclusion of her brother. To avoid humiliation in school, Jill decided to drop the class under Judge Paredes and transfer to another law school in Tacloban City.

Jill also disclosed that in the case entitled "*Trinidad O. Lachica v. Judge Tormis*"⁵ (*Lachica v. Tormis*), her mother was suspended from the service for six (6) months for allegedly receiving payment of a cash bail bond for the temporary release of an accused for the warrant she had issued in a case then pending before her sala. Judge Paredes was the one who reviewed the findings conducted therein and he recommended that the penalty be reduced to severe reprimand.

Jill, however, claimed that Judge Paredes committed an offense worse than that committed by her mother. She averred that on March 13, 2011, Judge Paredes accepted a cash bail bond in the amount of Six Thousand Pesos (6,000.00) for the temporary release of one Lita Guioguio in a case entitled, "*People of the Philippines v. Lita Guioguio*," docketed as Criminal Case No. 148434-R,⁶ then pending before Branch 8, MTCC, Cebu City (*Guioguio case*).

³ Id. at 2-4.

⁴ Id. at 2.

⁵ Docketed as A.M. No. MTJ-05-1609.

⁶ *Rollo*, p. 7.

Thus, she prayed that Judge Paredes be administratively sanctioned for his actuations.

Comment of Judge Paredes

In his Comment,⁷ dated October 28, 2011, Judge Paredes denied the accusations of Jill. He stated that Judge Tormis had several administrative cases, some of which he had investigated; that as a result of the investigations, he recommended sanctions against Judge Tormis; that Judge Tormis used Jill, her daughter, to get back at him; that he discussed in his class the case of Lachica v. Tormis, but never Judge Tormis' involvement in the marriage scams nor her sanctions as a result of the investigation conducted by the Court; that he never personally attacked Judge Tormis' dignity and credibility; that the marriage scams in Cebu City constituted a negative experience for all the judges and should be discussed so that other judges, court employees and aspiring lawyers would not emulate such misdeeds; that the marriage scams were also discussed during meetings of RTC judges and in schools where remedial law and legal ethics were taught; that he talked about past and resolved cases, but not the negative tendencies of Judge Tormis; that there was nothing wrong in discussing the administrative cases involving Judge Tormis because these cases were known to the legal community and some were even published in the Supreme Court Reports Annotated (SCRA) and other legal publications; and that when he was the executive judge tasked to investigate Judge Tormis, he told her to mend her ways, but she resented his advice.

Judge Paredes further stated that when Jill was still his student, she did not complain about or dispute his discussions in class regarding the administrative liabilities of her mother; that the matter was not also brought to the attention of the Dean of Southwestern University or of the local authorities; that he admitted saying that Judge Tormis had a son named Francis who was a drug addict and that drug dependents had no place in the judiciary; and that he suggested that Francis should be removed from the judiciary.

He denied, however, having stated that Francis was appointed as court employee as a result of the influence of Judge Tormis. She is not an influential person and it is the Supreme Court who determines the persons to be appointed as court employees. Judge Tormis, however, allowed her drug dependent son to apply for a position in the judiciary.

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⁷ Id. at 64-71.

Regarding the specific act being complained of, Judge Paredes admitted that he personally accepted a cash bail bond of 6,000.00 for the temporary release of Lita Guioguio on March 13, 2011. He claimed though that the approval of the bail bond was in accordance with Section 14, Chapter 5 of A.M. No. 03-8-62-SC which allowed executive judges to act on petitions for bail and other urgent matters on weekends, official holidays and special days. Judge Paredes explained that he merely followed the procedure. As Executive Judge, he issued a temporary receipt and on the following business day, a Monday, he instructed the Branch Clerk of Court to remit the cash bond to the Clerk of Court. The Clerk of Court acknowledged the receipt of the cash bond and issued an official receipt. It was not his fault that the Clerk of Court acknowledged the receipt of the cash bond only in the afternoon of March 21, 2011.

Lastly, Judge Paredes averred that the discussions relative to the administrative cases of Judge Tormis could not be the subject of an administrative complaint because it was not done in the performance of his judicial duties.

Reply of the Complainant

In her Verified-Reply,⁸ dated November 23, 2011, Jill countered that her mother had nothing to do with the filing of the present complaint; that she was forced to leave her family in Cebu City to continue her law studies elsewhere because she could no longer bear the discriminating and judgmental eyes of her classmates brought about by Judge Paredes' frequent discussions in class of her mother's administrative cases; that her mother was indeed one of the judges implicated in the marriage scams, but when Judge Paredes discussed the matter in his classes, the case of her mother was not yet resolved by the Court and, thus, in 2010, it was still premature; and that Judge Paredes was aware that administrative cases were confidential in nature.

Jill claimed that the intention to humiliate her family was evident when Judge Paredes branded her brother, Francis, as a "drug addict."

⁸ Id. at 19-29.

Rejoinder of Judge Paredes

In his Rejoinder,⁹ dated December 2, 2011, Judge Paredes asserted that it was not premature to discuss the marriage scams in class because the scandal was already disclosed by Atty. Rullyn Garcia and was also written in many legal publications, and that the drug addiction of Francis was known in the Palace of Justice of Cebu City.

In its Report,¹⁰ dated September 12, 2012, the Office of the Court Administrator (*OCA*) stated that the conflicting allegations by the parties presented factual issues that could not be resolved based on the evidence on record then. Considering the gravity and the sensitive nature of the charges, a full-blown investigation should be conducted by the CA.

On January 14, 2013, pursuant to the recommendation of the OCA, the Court referred the administrative complaint to the Executive Justice of the CA, Cebu Station, for investigation, report and recommendation within sixty (60) days from receipt of the records.¹¹

On March 26, 2013, the case was raffled to, and the records were received by, Justice Diy. Thereafter, the appropriate notices were issued and the confidential hearings were conducted. Afterwards, Justice Diy received the respective memoranda of the parties.

In her memorandum,¹² Jill contended that Judge Paredes' act of discussing Judge Tormis' cases in class where she was present was an open display of insensitivity, impropriety and lack of *delicadeza* bordering on oppressive and abusive conduct, which fell short of the exacting standards of behavior demanded of magistrates. She asserted that the defense of Judge Paredes that he could not be made administratively liable as the act was not made in the performance of his official duties did not hold water because a judge should be the embodiment of what was just and fair not only in the performance of his official duties but also in his everyday life.

Jill also averred that Judge Paredes violated the *subjudice* rule when he discussed the marriage scam involving Judge Tormis in 2010 because at that time, the case was still being investigated; that the administrative case

⁹ Id. at 101-110.

¹⁰ Id. at 117-128.

¹¹ Id. at 129.

¹² Id. at 286-292.

relative to the marriage scam was decided only on April 2, 2013; that Judge Paredes was not the Executive Judge of the MTCC when he received the cash bail bond in the *Guiguio* case; that he could not prove that the executive judge of the MTCC was unavailable before accepting the cash bail bond; and that the assertion of Judge Paredes of his being an anti-corruption judge and a lone nominee of the IBP Cebu City Chapter to the Foundation of Judicial Excellence did not exculpate him from committing the acts complained of.

In his Reply-Memorandum,¹³ Judge Paredes reiterated the allegations contained in his previous pleadings. He added that the marriage scams scandalized the Judiciary and became public knowledge when Atty. Rullyn Garcia of the OCA held a press conference on the matter; that, hence, every citizen, including him, may comment thereon; that in the hierarchy of rights, freedom of speech and expression ranked high; that Judge Tormis never intervened in the present case; that if he indeed made derogatory remarks against Judge Tormis, she should have filed a criminal action for oral defamation; and that calling for the ouster of drug addicts could not be considered an abuse, but was meant for the protection of the Judiciary.¹⁴

In her Report and Recommendation, Justice Diy found Judge Paredes guilty of conduct unbecoming of a judge. She opined that his use of intemperate language during class discussions was inappropriate. His statements in class, tending to project Judge Tormis as corrupt and ignorant of the laws and procedure, were obviously and clearly insensitive and inexcusable.

Justice Diy disregarded the defense of Judge Paredes that his discussions of the administrative case of Judge Tormis in class was an exercise of his right to freedom of expression. She cited the New Code of Judicial Conduct for the Philippine Judiciary¹⁵ which urged members of the Judiciary to be models of propriety at all times. She quoted with emphasis Section 6 which stated that "Judges, like any other citizen, are entitled to freedom of expression, belief, association and assembly, but in exercising such rights, they shall always conduct themselves in such a manner as to preserve the dignity of the judicial office and the impartiality and independence of the judiciary."¹⁶

Justice Diy likewise rejected Judge Paredes' position that he could not be held administratively liable for his comments against Judge Tormis and Francis as these were uttered while he was not in the exercise of his judicial

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¹³ Id. at 299-304.

¹⁴ Id. at 361.

¹⁵ A.M. No. 03-05-01-SC.

¹⁶ Italization supplied.

functions. Jurisprudence,¹⁷ as well as the New Code of Judicial Conduct, required that he conduct himself beyond reproach, not only in the discharge of his judicial functions, but also in his other professional endeavors and everyday activities.

Justice Diy found merit in Jill's allegation that Judge Paredes violated the *subjudice* rule when the latter discussed the marriage scams involving Judge Tormis in 2010 when the said issue was still being investigated. She cited, as basis for Judge Paredes' liability, Section 4, Canon 3 of the New Code of Judicial Conduct.

As regards Judge Paredes' receipt of the cash bail bond in relation to the *Guioguio* case, Justice Diy absolved him of any liability as the charge of grave misconduct was not supported by sufficient evidence. She accepted Judge Paredes' explanation that he merely followed the procedure laid down in Section 14, Chapter 5 of A.M. No. 03-8-02-SC when he approved the bail bond.

Based on these findings, Justice Diy came up with the following recommendations, thus:

The undersigned Investigating Justice finds that indeed Judge Paredes is guilty of conduct unbecoming of a judge. Conduct unbecoming of a judge is classified as a light offense under Section 10, Rule 140 of the Revised Rules of Court, penalized under Section 11 (c) thereof by any of the following: (1) a Fine of not less than 1,000.00 but not exceeding 10,000.00; (2) Censure; (3) Reprimand; and (4) Admonition with warning.

Inasmuch as this is Judge Paredes' first offense and considering the factual milieu and the peculiar circumstances attendant thereto, it is respectfully recommended that Judge Paredes be meted out with the penalty of **REPRIMAND** with a warning that a repetition of the same or a similar offense will be dealt with more severely.¹⁸

The Court's Ruling

The Court adopts the findings and recommendations of Justice Diy except as to the penalty.

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¹⁷ Cited *Corea v. Belen*, A.M. No. RTJ-10-2242, August 6, 2010, 627 SCRA 13, 17-18, citing *Velasco v. Angeles*, 557 Phil. 1, 28 (2007).

¹⁸ *Rollo*, pp. 378-379.

Misconduct is defined as a transgression of some established and definite rule of action, more particularly, unlawful behavior or gross negligence by a public officer. The misconduct is grave if it involves any of the additional elements of corruption, willful intent to violate the law, or to disregard established rules, which must be established by substantial evidence. As distinguished from simple misconduct, the elements of corruption, clear intent to violate the law, or flagrant disregard of established rule, must be manifest in a charge of grave misconduct. Corruption, as an element of grave misconduct, consists in the act of an official or fiduciary person who unlawfully and wrongfully uses his station or character to procure some benefit for himself or for another person, contrary to duty and the rights of others.¹⁹

To constitute misconduct, the act or acts must have a direct relation to and be connected with the performance of his official duties.²⁰ Considering that the acts complained of, the remarks against Judge Tormis and Francis, were made by Judge Paredes in his class discussions, they cannot be considered as "misconduct." They are simply not related to the discharge of his official functions as a judge. Thus, Judge Paredes cannot be held liable for misconduct, much less for grave misconduct.

Discussion of a *subjudice* matter, however, is another thing.

On *subjudice* matters, Section 4, Canon 3 of the New Code of Judicial Conduct provides:

CANON 3

IMPARTIALITY

SEC. 4. Judges shall not knowingly, while a proceeding is before or could come before them, make any comment that might reasonably be expected to affect the outcome of such proceeding or impair the manifest fairness of the process. Nor shall judges make any comment in public or otherwise that might affect the fair trial of any person or issue. (Emphasis supplied)

¹⁹ Judge Buenaventura v. Mabalot, A. M. Nos. P-09-2726 & P-10-2884, August 28, 2013, 704 SCRA 1, 17, citing Office of the Court Administrator v. Lopez, A.M. No. P-10-2788, January 18, 2011, 639 SCRA 633, 638.

²⁰ Id. at 16.

The *subjudice* rule restricts comments and disclosures pertaining to the judicial proceedings in order to avoid prejudging the issue, influencing the court, or obstructing the administration of justice.²¹ The rationale for the rule was spelled out in *Nestle Philippines, Inc. v. Sanchez*,²² where it was stated that it is a traditional conviction of civilized society everywhere that courts and juries, in the decision of issues of fact and law should be immune from every extraneous influence; that facts should be decided upon evidence produced in court; and that the determination of such facts should be uninfluenced by bias, prejudice or sympathies.²³

Notably, when Judge Paredes discussed the marriage scams involving Judge Tormis in 2010, the investigation relative to the said case had not yet been concluded. In fact, the decision on the case was promulgated by the Court only on April 2, 2013.²⁴ In 2010, he still could not make comments on the administrative case to prevent any undue influence in its resolution. Commenting on the marriage scams, where Judge Tormis was one of the judges involved, was in contravention of the *subjudice* rule. Justice Diy was, therefore, correct in finding that Judge Paredes violated Section 4, Canon 3 of the New Code of Judicial Conduct.

The Court shares the view of Justice Diy that although the reasons of Judge Paredes for discussing the marriage scams in his classes seemed noble, his objectives were carried out insensitively and in bad taste. The pendency of the administrative case of Judge Tormis and the publicity of the marriage scams did not give Judge Paredes unrestrained license to criticize Judge Tormis in his class discussions. The publicity given to the investigation of the said scams and the fact that it was widely discussed in legal circles let people expressed critical opinions on the issue. There was no need for Judge Paredes to "rub salt to the wound,"²⁵ as Justice Diy put it.

Judge Paredes in using intemperate language and unnecessary comments tending to project Judge Tormis as a corrupt and ignorant judge in his class discussions, was correctly found guilty of conduct unbecoming of a judge by Justice Dy.

Indeed, the New Code of Judicial Conduct for the Philippine Judiciary requires judges to exemplify propriety at all times. Canon 4 instructs:

²¹ Marantan v. Diokno, G.R. No. 205956, February 12, 2014, 716 SCRA 164, 171.

²² 238 Phil. 543 (1987).

²³ Romero v. Estrada, G.R. No. 174105, April 2, 2009, 583 SCRA 396, 403.

²⁴ See facts on p. 6.

²⁵ *Rollo*, p. 375.

CANON 4

PROPRIETY

SEC. 1. Judges shall avoid impropriety and the appearance of impropriety in all of their activities.

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SEC. 2. As a subject of constant public scrutiny, judges must accept personal restrictions that might be viewed as burdensome by the ordinary citizen and should do so freely and willingly. In particular, judges shall conduct themselves in a way that is consistent with the dignity of the judicial office.

A judge should always conduct himself in a manner that would preserve the dignity, independence and respect for himself, the Court and the Judiciary as a whole. He must exhibit the hallmark judicial temperament of utmost sobriety and self-restraint. He should choose his words and exercise more caution and control in expressing himself. In other words, a judge should possess the virtue of gravitas. Furthermore, a magistrate should not descend to the level of a sharp-tongued, ill-mannered petty tyrant by uttering harsh words, snide remarks and sarcastic comments. He is required to always be temperate, patient and courteous, both in conduct and in language.²⁶

In this case, records show that Judge Paredes failed to observe the propriety required by the Code and to use temperate and courteous language befitting a magistrate. Indeed, Judge Paredes demonstrated conduct unbecoming of a judge.

When Judge Paredes failed to restrain himself and included Francis, whose condition and personal circumstances, as properly observed by Justice Diy, had no relevance to the topic that was then being discussed in class, it strongly indicated his intention to taint their reputations.

²⁶ Lorenzana v. Judge Austria, A.M. No. RTJ-09-2200, April 2, 2014. Citations omitted.

The inclusion of Judge Tormis and Francis in his class discussions was never denied by Judge Paredes who merely justified his action by invoking his right to freedom of expression. Section 6, Canon 4 of the New Code of Judicial Conduct recognizes that judges, like any other citizen, are entitled to freedom of expression. Such right, however, is not without Section 6, Canon 4 of the Code also imposes a correlative limitation. restriction on judges: in the exercise of their freedom of expression, they should always conduct themselves in a manner that preserves the dignity of the judicial office and the impartiality and independence of the Judiciary. In the exercise of his right to freedom of expression, Judge Paredes should uphold the good image of the Judiciary of which he is a part. He should have avoided unnecessary and uncalled for remarks in his discussions and should have been more circumspect in his language. Being a judge, he is expected to act with greater circumspection and to speak with self-restraint. Verily, Judge Paredes fell short of this standard.

The Court cannot sustain the assertion of Judge Paredes that he cannot be held administratively liable for his negative portrayal of Judge Tormis and Francis in his class discussions. Judge Paredes should be reminded of the ethical conduct expected of him as a judge not only in the performance of his judicial duties, but in his professional and private activities as well. Sections 1 and 2, Canon 2 of the Code mandates:

CANON 2

INTEGRITY

Integrity is essential not only to the proper discharge of the judicial office but also to the personal demeanor of judges.

SECTION 1. Judges shall ensure that not only is their conduct above reproach, but that it is perceived to be so in the view of a reasonable observer.

SECTION 2. The behavior and conduct of judges must reaffirm the people's faith in the integrity of the judiciary. Justice must not merely be done but must also be seen to be done. (Emphases supplied)

Any impropriety on the part of Judge Paredes, whether committed in or out of the court, should not be tolerated for he is not a judge only occasionally. It should be emphasized that the Code of Judicial Ethics mandates that the conduct of a judge must be free of a whiff of impropriety not only with respect to his performance of his judicial duties, but also to his behavior outside his *sala* and as a private individual. There is no dichotomy of morality, a public official is also judged by his private morals. The Code dictates that a judge, in order to promote public confidence in the integrity and impartiality of the judiciary, must behave with propriety at all times. A judge's official life cannot simply be detached or separated from his personal existence. Thus, being a subject of constant public scrutiny, a judge should freely and willingly accept restrictions on conduct that might be viewed as burdensome by the ordinary citizen. He should personify judicial integrity and exemplify honest public service. The personal behavior of a judge, both in the performance of official duties and in private life should be above suspicion.²⁷

Regarding the act of receiving the cash bail bond in the *Guioguio case*, Justice Diy correctly found that it cannot be regarded as grave misconduct. The Court finds merit in the position of Judge Paredes that the approval, as well as the receipt, of the cash bail bond, was in accordance with the rules. Thus:

Finally, the Investigating Officer disagrees with Jill's allegation that Judge Paredes committed grave misconduct when he personally received cash bail bond in relation to the *Guioguio case*. Judge Paredes justified his action by stating that he was merely following the procedure set forth in Section 14, Chapter 5 of A.M. No. 03-02-SC, which authorizes executive judges to act on petitions for bail on Saturdays after 1:00 o'clock in the afternoon, Sundays, official holidays, and special days. Said rule also provides that should the accused deposit cash bail, the executive judge shall acknowledge receipt of the cash bail bond in writing and issue a temporary receipt therefor. Considering that Judge Paredes merely followed said procedure, he cannot be held administratively liable for his act of receiving the cash bail bond in the *Guioguio case*.

Moreover, respondent judge is authorized to receive the cash bail bond under Section 17 (a), Rule 114 of the Revised Rules on Criminal Procedure. Under said provision, the bail bond may be filed either with the court where the case is pending, or with any Regional Trial Court (RTC) of the place of arrest, or with any judge of the Metropolitan Trial Court or the Municipal Trial Court of the place of arrest.

Lastly, Section 1 (h), Chapter 4 of A.M. No. 03-8-02-SC provides that executive judges are authorized to exercise other powers and prerogatives which are necessary or incidental to the performance of their functions in relation to court administration. In the instant case, Judge Paredes was merely exercising powers incidental to his functions as an Executive Judge since he was the only judge available when Lita Guioguio posted bail. Notably, Lita Guioguio's payment for cash bail bond was made on a Sunday. In addition, the judge assigned to the court where the *Guioguio case*

²⁷ Decena v. Judge Malanyaon, A.M. No. RTJ-10-2217, April 8, 2013, 695 SCRA 264, 281, citing Castillo v. Calanog, Jr., 276 Phil. 70, 81-82 (1991).

was then pending and the executive judge of the MTCC, Cebu City were not available to receive the bail bond. Judge Paredes was the only judge available since the practice was for one judge to be present on Saturdays. However, there was no judge assigned for duty during Sundays.

Relative to the matter above-discussed, the insinuation made by complainant Jill of any irregularity reflected in the issuance of the two (2) orders of release of different dates is not backed up by sufficient evidence.²⁸

Conduct unbecoming of a judge is classified as a light offense under Section 10, Rule 140 of the Rules of Court and penalized under Section 11(C) thereof by any of the following: (1) A fine of not less than P1,000.00but not exceeding P10,000.00; (2) Censure; (3) Reprimand; and (4) Admonition with warning.

Considering that this is the first offense of Judge Paredes, the appropriate penalty under the circumstances is admonition.

WHEREFORE, the Court finds Judge Meinrado P. Paredes, Presiding Judge of Branch 13 of the Regional Trial Court of Cebu City, administratively liable for conduct unbecoming of a judge and ADMONISHES him therefor.

SO ORDERED.

JOSE CA **NDOZA** Associate Justice

²⁸ *Rollo*, pp. 376-378.

WE CONCUR:

ANTONIO T. CARPÍO Associate Justice Chairperson

PRESBITERO/J. VELASCO, JR. Associate Justice

Molicating

MARIANO C. DEL CASTILLO Associate Justice

MARVIC MARIO VICTOR F. LEONEN

Associate Justice