

# Republic of the Philippines Supreme Court Manila

# FIRST DIVISION

HOMER С. JAVIER. G.R. No. 203760 represented by his mother and natural guardian, SUSAN G. Present: CANENCIA, SERENO, C.J., Chairperson, Petitioner, LEONARDO-DE CASTRO, BERSAMIN, PEREZ, and - versus -PERLAS-BERNABE, JJ. Promulgated: SUSAN LUMONTAD. DEC 0 3 2014 Respondent.

DECISION

# PERLAS-BERNABE, J.:

Assailed in this petition for review on *certiorari*<sup>1</sup> are the Decision<sup>2</sup> dated September 29, 2011 and the Resolution<sup>3</sup> dated October 1, 2012 of the Court of Appeals (CA) in CA-G.R. SP No. 113046 which set aside the Decision<sup>4</sup> dated August 20, 2009 and the Order<sup>5</sup> dated January 18, 2010 of the Regional Trial Court of Antipolo City, Branch 74 (RTC) in Sp. Civil Case No. 08-744, finding that the action instituted by petitioner was not one for forcible entry, but for recovery of ownership and possession, hence, within the original jurisdiction of the latter. Consequently, the CA ordered the remand of the case to the RTC for trial on the merits.

<sup>&</sup>lt;sup>1</sup> *Rollo*, pp. 3-15.

<sup>&</sup>lt;sup>2</sup> Id. at 19-32. Penned by Associate Justice Rosmari D. Carandang with Associate Justices Ramon R. Garcia and Franchito N. Diamante, concurring.

<sup>&</sup>lt;sup>3</sup> Id. at 34-36.

<sup>&</sup>lt;sup>4</sup> CA *rollo*, pp. 51-66. Penned by Presiding Judge Mary Josephine P. Lazaro.

<sup>&</sup>lt;sup>5</sup> Id. at 104-105.

# **The Facts**

This case originated from a forcible entry Complaint<sup>6</sup> dated July 3, 2007 filed by petitioner Homer C. Javier, represented by his mother and natural guardian Susan G. Canencia (petitioner), against respondent Susan Lumontad (respondent) before the Municipal Trial Court of Taytay, Rizal (MTC), docketed as Civil Case No. 1929.

In his complaint, petitioner alleged that he is one of the sons of the late Vicente T. Javier (Vicente), who was the owner of a 360-square meter (sq. m.) parcel of land located at Corner Malaya and Gonzaga Streets, Barangay Dolores, Taytay Rizal (subject land),<sup>7</sup> covered by Tax Declaration (TD) No. 00-TY-002-11458.<sup>8</sup> Since his birth, petitioner's family has lived in the residential house erected thereon.9 Upon Vicente's death, petitioner, together with his mother, continued their possession over the same. On March 26, 2007, respondent gained entry into the subject land and started to build a two (2)-storey building (subject building) on a 150 sq. m. portion thereof, despite petitioner's vigorous objections and protests.<sup>10</sup> The dispute was submitted to *barangay* conciliation but no amicable settlement was reached between the parties.<sup>11</sup> Thus, petitioner was constrained to file against respondent the instant forcible entry complaint, averring, in addition to the foregoing, that reasonable compensation for the use and occupancy of the above-said portion may be fixed at 5,000.00 per month.<sup>12</sup>

In her Answer<sup>13</sup> dated July 30, 2007, respondent admitted that during Vicente's lifetime, he indeed was the owner and in physical possession of the subject land.<sup>14</sup> Nevertheless, she claimed to be the owner of the portion where the subject building was being constructed, as evidenced by TD No. 00-TY-002-13031<sup>15</sup> in her name.<sup>16</sup> Hence, she took possession of the said portion not as an illegal entrant but as its owner.<sup>17</sup>

# The MTC Ruling

In a Judgment<sup>18</sup> dated November 11, 2007, the MTC dismissed the complaint for want of cause of action and lack of jurisdiction.<sup>19</sup>

<sup>6</sup> Rollo, pp. 42-45.

<sup>7</sup> Id. at 42.

<sup>8</sup> CA rollo, pp. 152-153. Erroneously numbered as TD No. 00-TY-022-11458 in the CA Decision; see rollo, p. 28. 9

Rollo, p. 43. 10

Id 11

Id. 12

Id. at 42-43 and 20-21. 13 Id. at 54-61.

<sup>14</sup> Id. at 54.

<sup>15</sup> 

CA rollo, pp. 145-146. 16 *Rollo*, p. 56.

<sup>17</sup> See id. at 56-58 and 21-22.

<sup>18</sup> Id. at 205-209. Penned by Judge Wilfredo V. Timola.

<sup>19</sup> Id. at 209.

It found that Vicente actually subdivided the subject land into two (2) lots: the first lot, with an area of 187.20 sq. m., was given to petitioner, while the second lot, with an area of 172.80 sq. m. and where the subject building was erected, was given to one Anthony de la Paz Javier (Anthony), son of Vicente by a previous failed marriage, but was eventually acquired by respondent from the latter through sale.<sup>20</sup> Based on this finding, the MTC concluded that petitioner had no cause of action against respondent since she was merely exercising her rights as the owner of the 172.80 sq. m. subdivided lot.<sup>21</sup>

Also, the MTC observed that petitioner's complaint failed to aver the required jurisdictional facts as it merely contained a general allegation that respondent's entry into the disputed portion was made by means of force and intimidation, without specifically stating how, when, and where were such means employed. With such failure, the MTC intimated that petitioner's remedy should either be an *accion publiciana* or an *accion reivindicatoria* instituted before the proper forum.<sup>22</sup>

Dissatisfied, petitioner appealed to the RTC.

# The RTC Ruling

In a Decision<sup>23</sup> dated August 20, 2009, the RTC reversed and set aside the MTC ruling, and accordingly ordered respondent to vacate the disputed portion and surrender possession thereof to petitioner. Likewise, it ordered respondent to pay petitioner the amounts of 5,000.00 a month from March 2007, until she vacates said portion, as reasonable compensation for its use and occupation, and 20,000.00 as attorney's fees, including costs of suit.<sup>24</sup>

Preliminarily, the RTC ruled that the facts averred in petitioner's complaint – namely, that petitioner, through his late father, owned and possessed the subject land, and that by means of force and intimidation, respondent gained entry thereto<sup>25</sup> – show that his cause of action is indeed one of forcible entry that falls within the jurisdiction of the MTC.<sup>26</sup>

On the merits, the RTC found that petitioner, being the owner and possessor of the property in question, has the right to be respected in his

<sup>&</sup>lt;sup>20</sup> Id. at 27-28.

<sup>&</sup>lt;sup>21</sup> Id. at 208-209.

<sup>&</sup>lt;sup>22</sup> Id. at 208. <sup>23</sup>  $C \wedge rollon$ 

<sup>&</sup>lt;sup>23</sup> CA *rollo*, pp. 51-66.

<sup>&</sup>lt;sup>24</sup> Id. at 65-66.
<sup>25</sup> Id. at 61.

 $<sup>^{25}</sup>$  Id. at 61.

<sup>&</sup>lt;sup>26</sup> Id. at 62.

possession and that respondent forcibly and unlawfully deprived him of the same.<sup>27</sup>

Unconvinced, respondent moved for reconsideration,<sup>28</sup> which was, however, denied in an Order<sup>29</sup> dated January 18, 2010, prompting petitioner to file an appeal before the CA.

### The CA Ruling

In a Decision<sup>30</sup> dated September 29, 2011, the CA set aside the RTC ruling and remanded the case to the latter court for trial on the merits.<sup>31</sup>

It held that the issue of possession of the subject land is intimately intertwined with the issue of ownership, such that the former issue cannot be determined without ruling on who really owns such land. Thus, it remanded the case to the RTC for trial on the merits in the exercise of the latter's original jurisdiction in an action for recovery of ownership and possession pursuant to Section 8 (2), Rule 40 of the Rules of Court.<sup>32</sup>

This notwithstanding, the CA still concluded that respondent had the subject building constructed in the concept of being the owner of the 172.80 sq. m. portion of the subject land.<sup>33</sup> In this relation, it was observed that petitioner gave a misleading description of TD No. 00-TY-002-11458, considering that said tax declaration only covered petitioner's family house and not the subject land where said improvement was built, as petitioner alleged in his complaint.<sup>34</sup> In truth, the CA found that the subject land is separately covered by TD No. 00-TY-002-9660, <sup>35</sup> which was cancelled when the land was subdivided into two (2) lots, namely: (*a*) the 187.20 sq. m. lot covered by TD No. 00-TY-002-12825 <sup>36</sup> given by Vicente to petitioner; and (*b*) the 172.80 sq. m. lot covered by TD No. 00-TY-002-12824<sup>37</sup> given by Vicente to Anthony, which the latter sold to respondent, resulting in the issuance of TD No. 00-TY-002-13031<sup>38</sup> in her name.

Further, the CA stated that petitioner was not able to sufficiently establish that respondent employed force and intimidation in entering the 172.80 sq. m. portion of the subject land as he failed to demonstrate the

<sup>&</sup>lt;sup>27</sup> See id. at 57-58 and 65.

<sup>&</sup>lt;sup>28</sup> See Motion for Reconsideration dated September 16, 2009; id. at 67-99.

<sup>&</sup>lt;sup>29</sup> Id. at 104-105.

<sup>&</sup>lt;sup>30</sup> *Rollo*, pp. 19-32.

<sup>&</sup>lt;sup>31</sup> Id. at 31-32.

<sup>&</sup>lt;sup>32</sup> Id. at 26-27.

<sup>&</sup>lt;sup>33</sup> See id. at 27-29 and 31.

<sup>&</sup>lt;sup>34</sup> Id. at 28-29.

<sup>&</sup>lt;sup>35</sup> CA *rollo*, pp. 154-155.

<sup>&</sup>lt;sup>36</sup> Id. at 158-159.

<sup>&</sup>lt;sup>37</sup> Id. at 156-157.

<sup>&</sup>lt;sup>38</sup> Id. at 145-146.

factual circumstances that occurred during his dispossession of said property.<sup>39</sup>

Aggrieved, petitioner filed a motion for reconsideration,<sup>40</sup> which was, however, denied in a Resolution<sup>41</sup> dated October 1, 2012, hence, this petition.

#### The Issue Before the Court

The main issue for the Court's resolution is whether or not the CA correctly set aside the RTC Ruling and ordered the remand of the case to the latter court for trial on the merits in an action for recovery of ownership and possession.

#### The Court's Ruling

Although the Court finds that the complaint was indeed one for forcible entry, petitioner's case nonetheless fails to impress on the merits.

# A. Nature of the Case: Forcible Entry.

The Court disagrees with the findings of both the MTC and the CA that the allegations in the petitioner's complaint do not make a case for forcible entry but another action cognizable by the RTC.<sup>42</sup>

As explicated in the case of *Pagadora v. Ilao*, <sup>43</sup> "[t]he invariable rule is that what determines the nature of the action, as well as the court which has jurisdiction over the case, are the allegations in the complaint. In ejectment cases, the complaint should embody such statement of facts as to bring the party clearly within the class of cases for which [Section 1, Rule 70 of the Rules of Court] provides a summary remedy, and must show enough on its face to give the court jurisdiction without resort to parol evidence. Hence, **in forcible entry, the complaint must necessarily allege that one in physical possession of a land or building has been deprived of that possession by another through force, intimidation, threat, strategy or stealth. It is not essential, however, that the complaint should expressly employ the language of the law, but it would suffice that facts are set up showing that dispossession took place under said conditions. In other** 

<sup>&</sup>lt;sup>39</sup> *Rollo*, p. 30.

<sup>&</sup>lt;sup>40</sup> See Motion for Reconsideration dated October 19, 2011; CA *rollo*, pp. 587-591.

<sup>&</sup>lt;sup>41</sup> *Rollo*, pp. 34-36.

<sup>&</sup>lt;sup>42</sup> Id. at 30-31.

<sup>&</sup>lt;sup>43</sup> G.R. No. 165769, December 12, 2011, 662 SCRA 14.

words, the plaintiff must allege that he, prior to the defendant's act of dispossession by force, intimidation, threat, strategy or stealth, had been in prior physical possession of the property. This requirement is **jurisdictional**, and **as long as the allegations demonstrate a cause of action for forcible entry, the court acquires jurisdiction over the subject matter.**<sup>44</sup>

A plain reading of petitioner's complaint shows that the required jurisdictional averments, so as to demonstrate a cause of action for forcible entry, have all been complied with. Said pleading alleges that petitioner, as the original owner's, *i.e.*, Vicente's, successor-in-interest, was in prior physical possession of the subject land but was eventually dispossessed of a 150 sq. m. portion thereof on March 26, 2007 by respondent who, through force and intimidation, gained entry into the same and, thereafter, erected a building thereon. Clearly, with these details, the means by which petitioner's dispossession was effected cannot be said to have been insufficiently alleged as mistakenly ruled by the MTC and later affirmed by the CA. The "how" (through unlawful entry and the construction of the subject building), "when" (March 26, 2007), and "where" (a 150 sq. m. portion of the subject land) of the dispossession all appear on the face of the complaint. In Arbizo v. Sps. Santillan,<sup>45</sup> the Court held that the acts of unlawfully entering the disputed premises, erecting a structure thereon, and excluding therefrom the prior possessor, would necessarily imply the use of force,<sup>46</sup> as what had, in fact, been alleged in the instant complaint. Hence, it was erroneous to conclude that petitioner only made a general allegation that respondent's entry in the premises was made by means of force and intimidation<sup>47</sup> and, consequently, that a forcible entry case was not instituted before the MTC.

Given that a forcible entry complaint had been properly filed before the MTC, the CA thus erred in ordering the remand of the case to the RTC for trial on the merits in an action for recovery of possession and ownership, otherwise known as an *accion reivindicatoria*,<sup>48</sup> pursuant to Paragraph 2, Section 8, Rule 40 of the Rules of Court which reads:

SEC. 8. Appeal from orders dismissing case without trial; lack of jurisdiction.  $-x \times x$ .

If the case was tried on the merits by the lower court without jurisdiction over the subject matter, the Regional Trial Court on appeal shall not dismiss the case if it has original jurisdiction thereof, but shall decide the case in accordance with the preceding section, without prejudice to the admission of amended pleadings and additional evidence in the interest of justice.

<sup>&</sup>lt;sup>44</sup> Id. at 30-31; emphases supplied and citations omitted.

<sup>&</sup>lt;sup>45</sup> 570 Phil. 200 (2008).

<sup>&</sup>lt;sup>46</sup> See id. at 212.

<sup>&</sup>lt;sup>47</sup> See *rollo*, p. 203.

<sup>&</sup>lt;sup>48</sup> "Accion reivindicatoria x x x is an action whereby plaintiff alleges ownership over a parcel of land and seeks recovery of its full possession." (Javier v. Veridiano II, G.R. No. 48050, October 10, 1994, 237 SCRA 565, 573.)

Verily, ejectment cases fall within the original and exclusive jurisdiction of the first level courts by express provision of Section 33 (2)<sup>49</sup> of Batas Pambansa Blg. 129,<sup>50</sup> in relation to Section 1,<sup>51</sup> Rule 70, of the Rules of Court.<sup>52</sup> Even in cases where the issue of possession is closely intertwined with the issue of ownership, the first level courts maintain exclusive and original jurisdiction over ejectment cases,<sup>53</sup> as they are given the authority to make an initial determination of ownership for the purpose of settling the issue of possession.<sup>54</sup> It must be clarified, however, that such adjudication is merely provisional and would not bar or prejudice an action between the same parties involving title to the property. It is, therefore, not conclusive as to the issue of ownership.<sup>55</sup>

# B. Merits of the Forcible Entry Complaint.

Notwithstanding petitioner's proper classification of his action, his forcible entry complaint, nonetheless, cannot be granted on its merits, considering that he had failed to justify his right to the *de facto* possession (physical or material possession) of the disputed premises.

As pointed out by the CA, TD No. 00-TY-002-11458, or the supposed document from which petitioner hinges his right to the *de facto* possession of the subject land, only covers his house and not the entire land itself.

- 2. Exclusive original jurisdiction over cases of forcible entry and unlawful detainer: *Provided*, That when, in such cases, the defendant raises the question of ownership in his pleadings and the question of possession cannot be resolved without deciding the issue of ownership, the issue of ownership shall be resolved only to determine, the issue of possession.
- <sup>50</sup> Entitled "AN ACT REORGANIZING THE JUDICIARY, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES" (August 14, 1981).
- <sup>51</sup> Section 1, Rule 70 of the Rules of Court reads:

<sup>52</sup> Nuñez v. SLTEAS Phoenix Solutions, Inc., G.R. No. 180542, April 12, 2010, 618 SCRA 134, 141.

<sup>&</sup>lt;sup>49</sup> Section 33 (2) of Batas Pambansa Blg. 129 provides:

SEC. 33. Jurisdiction of Metropolitan Trial Courts, Municipal Trial Courts and Municipal Circuit Trial Courts in civil cases.—Metropolitan Trial Courts, Municipal Trial Courts, and Municipal Circuit Trial Courts shall exercise:

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SEC. 1. Who may institute proceedings, and when. – Subject to the provisions of the next succeeding section, a person deprived of the possession of any land or building by force, intimidation, threat, strategy, or stealth, or a lessor, vendor, vendee, or other person against whom the possession of any land or building is unlawfully withheld after the expiration or termination of the right to hold possession, by virtue of any contract, express or implied, or the legal representatives or assigns of any such lessor, vendor, vendee, or other person, may, at any time within one (1) year after such unlawful deprivation or withholding of possession, bring an action in the proper Municipal Trial Court against the person or persons unlawfully withholding or depriving of possession, or any person or persons claiming under them, for the restitution of such possession, together with damages and costs.

<sup>&</sup>lt;sup>53</sup> See Heirs of Basilisa Hernandez v. Vergara, Jr., 533 Phil. 458, 465 (2006).

<sup>&</sup>lt;sup>54</sup> Cabrera v. Getaruela, 604 Phil. 59, 67 (2009), citing Spouses Pascual v. Spouses Coronel, 554 Phil. 351, 359-360 (2007).

<sup>&</sup>lt;sup>55</sup> Id.

Nothing appears on record to show that he has the right to the *de facto* possession of the 172.80 sq. m. portion which, on the contrary, appears to be consistent with the claim of ownership of respondent in view of TD No. 00-TY-002-13031 covering the same property as registered in her name. Thus, with no evidence in support of petitioner's stance, and the counter-evidence showing respondent's right to the *de facto* possession of the 172.80 sq. m. portion as its ostensible owner, the forcible complaint must necessarily fail.

WHEREFORE, the petition is **DENIED**. Accordingly, petitioner's forcible entry complaint in Sp. Civil Case No. 08-744 is **DISMISSED** for lack of merit.

#### SO ORDERED.

BERNABE Associate Justice

WE CONCUR:

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MARIA LOURDES P. A. SERENO Chief Justice Chairperson

**DNARDO-DE CASTRO** 

Associate Justice

CREZ JOSE ciate Justice

# CERTIFICATION

Pursuant to Section 13, Article VIII of the Constitution, I certify that the conclusions in the above Decision had been reached in consultation before the case was assigned to the writer of the opinion of the Court's Division.

onken MARIA LOURDES P. A. SERENO Chief Justice